

Internal Audit Department

O R A N G E C O U N T Y

OC FRAUD HOTLINE ACTIVITY

FOR THE PERIOD
JULY 1, 2008 THRU DECEMBER 31, 2008

Hotline activity increased by 62% this period, from 39 to 63 calls, and actionable calls increased by 43%, from 16 to 23 calls. The allegations in 6 of the 18 cases that were closed were substantiated, and appropriate corrective action was taken.

AUDIT NO: 2803

REPORT DATE: JANUARY 8, 2009

Audit Director: [Peter Hughes, Ph.D., MBA, CPA](#)
Deputy Director: [Eli Littner, CPA, CIA](#)
Sr. Audit Manager: [Alan Marcum, MBA, CPA, CIA](#)

 ORANGE COUNTY BOARD OF SUPERVISORS'
Internal Audit Department



2008 Association of Local Government Auditors' Bronze Website Award



2005 Institute of Internal Auditors' Award for Recognition of
Commitment to Professional Excellence, Quality, and Outreach

 ORANGE COUNTY BOARD OF SUPERVISORS
Internal Audit Department

Providing Facts and Perspectives Countywide

Dr. Peter Hughes Ph.D., MBA, CPA, CCEP, CITP, CIA, CFE
Office of The Director Certified Compliance & Ethics Professional (CCEP)
Certified Information Technology Professional (CITP)
Certified Internal Auditor (CIA)
Certified Fraud Examiner (CFE)
E-mail: peter.hughes@iad.ocgov.com

Eli Littner CPA, CIA, CFE, CFS, CISA
Deputy Director Certified Fraud Specialist (CFS)
Certified Information Systems Auditor (CISA)

Michael J. Goodwin CPA, CIA
Senior Audit Manager

Alan Marcum MBA, CPA, CIA, CFE
Senior Audit Manager

Autumn McKinney CPA, CIA, CISA, CGFM
Senior Audit Manager Certified Government Financial Manager (CGFM)

Hall of Finance & Records

12 Civic Center Plaza, Room 232
Santa Ana, CA 92701

Phone: (714) 834-5475

Fax: (714) 834-2880

To access and view audit reports or obtain additional information about the
OC Internal Audit Department, visit our website: www.ocgov.com/audit



OC Fraud Hotline
(714) 834-3608

Letter from Director Peter Hughes



Transmittal Letter



Audit No. 2803 January 8, 2009

TO: Members, Board of Supervisors
Chairman John Moorlach
Vice-Chair Patricia Bates
Supervisor Chris Norby
Supervisor Bill Campbell
Supervisor Janet Nguyen

FROM: Dr. Peter Hughes, CPA, Director
Internal Audit Department

SUBJECT: Orange County Fraud Hotline Activity

We have completed our report concerning the operation of the Orange County Fraud Hotline. The Bylaws of the Orange County Audit Oversight Committee, Section VI.c., Scope of Committee's Authority and Objectives, delegates to the Internal Audit Department fraud policy activities, which includes the operation of the Fraud Hotline. This report is for the period of July 1, 2008 through December 31, 2008. The attached report includes a statistical summary of Hotline activities for the second six months of 2008 and background information on the Hotline process.

We would like to acknowledge the professionalism and cooperation extended to us by the management of the various County agencies/departments during our Hotline investigation process. As always, I remain available to answer any questions you may have. Please contact me directly or Eli Littner, Deputy Director at 834-5899 or Alan Marcum, Senior Audit Manager at 834-4119 if we can be of any assistance.

ATTACHMENTS

cc: Members, Audit Oversight Committee
Thomas G. Mauk, County Executive Officer
Foreperson, Grand Jury
Darlene J. Bloom, Clerk of the Board of Supervisors

Table of Contents



Orange County Fraud Hotline Activity

For the Period

July 1, 2008 thru December 31, 2008

Audit No. 2803

Transmittal Letter	i
INTERNAL AUDITOR'S REPORT	1
EXHIBIT A	4



INTERNAL AUDITOR'S REPORT

AUDIT No. 2803

JANUARY 8, 2009

TO: Members, Board of Supervisors

FROM: Dr. Peter Hughes, CPA, Director
Internal Audit Department

A handwritten signature in blue ink, reading "Peter Hughes".

SUBJECT: Orange County Fraud Hotline Activity

Below is the OC Fraud Hotline activity for the period July 1, 2008 through December 31, 2008. For detail about our hotline process, please see Exhibit A.

Audit Highlight

During July 1, 2008 through December 31, 2008, the OC Fraud Hotline received **63 new** complaints of improper activities, of which **37%** were opened for investigation, **60%** were redirect to other agencies and **two** closed due to insufficient information.

1. Statistical Summary

The Internal Audit Department received 63 complaints during the reporting period. IAD received 25 allegations by phone or letter; 36 allegations by email; and 2 allegations by the outside service (non-business hours). These calls are categorized in Table 1.

Table 1 Complaints	
Actionable Calls	23
Referred Calls	38
Insufficient Information	2
Total Hotline Calls	63

2. Types of Complaints

Cases opened during the period concerned complaints of possible employee misconduct, e.g., time abuse; use of County equipment for non-business purposes; and installing computer software without a license. Several cases were opened that concerned agency/department processes, e.g., computer access controls; non-compliance with Government code; accuracy of costs charged to customers; implementing computer systems that are not needed; and a department soliciting vendors to pay for their proposed holiday luncheon. Also, one case was opened that involved a contractor that involved embezzlement by a contractor employee against the contractor.



When complaints involve issues beyond the jurisdiction of the County of Orange, they are referred to appropriate non-County agencies. Hotline callers alleging welfare fraud were referred to the State Welfare Fraud Hotline for action. Table 2 identifies the total number of cases opened during this period and complaint type.

Table 2 Types of Complaints	
Actionable Calls	
• Employee Misconduct	11
• Contractor Misconduct	1
• Agency/Department Processes	11
Total Cases Opened	23
Referred Calls	
• Welfare Fraud	12
• Non-County	20
• Referred to Sheriff-Coroner	4
• Referred to District Attorney	2
Total Complaints Referred Out	38
Insufficient Information	2
Total Hotline Calls	63

3. Status of Complaints

Table 3 below summaries the status of complaints for the period July 1, 2008 through December 31, 2008.

Table 3 Status of Complaints						
	Investigation				Closed Findings	
ACTIONABLE CALLS	Prior Period	New	Still Open	Closed	Substantiated	Not Substantiated
Employee		11	3	8	2	6
Contractor		1	1			
Agency/ Department Processes	1	11	1	10	4	6
Total	1	23	5	18	6	12



The Case Highlights

In the 6 cases where the allegations were substantiated, the individual cases dealt with: time abuse; the use of County equipment for non-business purposes; inadequate computer access controls; non-compliance with Government code; accuracy of costs charged to customers; and a department solicited vendors to pay for their proposed holiday luncheon. In all cases, appropriate corrective action was taken.



EXHIBIT A

Background

The Orange County Internal Audit Department (IAD) originally established and now runs the Orange County Fraud Hotline as part of its ongoing fraud detection and prevention effort. The Bylaws of the Orange County Audit Oversight Committee, Section VI.c., Scope of Committee's Authority and Objectives, delegates to the Internal Audit Department fraud policy activities, which includes the operation of the Fraud Hotline. The Hotline was first established September 1, 1994, and after a short period of inactivity during the bankruptcy, was reinstated May 3, 1996, and enhanced and improved in December 2004. The establishment of a Hotline is a best business practice for both private and governmental entities. The County encourages employees to resolve concerns through their normal administrative channel whenever possible. However, the OC IAD Fraud Hotline provides an alternative reporting and investigating avenue to ensure that concerns about possible wrong doings in our County government are properly addressed.

Types of Complaints

The Hotline is intended for County employees, vendors, and the public to report suspected fraud or misuse of County resources by vendors, contractors, or County employees. Violations of County policy are also reported. Fraud is an intentional act that results in the misstatement of financial records or theft of the County's assets. The misuse of County resources would include for example the use of a County computer to run an outside business. In instances when non-County callers use the Hotline, their complaints are also processed.

Operates 24/7

The Hotline is monitored live for calls twenty-four hours a day, seven days a week. IAD staff monitors the telephone during business hours and contracted Hotline service professionals monitor the telephone during non-business hours. Callers can leave anonymous information or identify themselves. The Hotline telephone system also provides the callers with a list of Hotline numbers for reporting frauds that are not handled by the County Fraud Hotline such as Welfare Fraud. In processing Hotline calls that are not handled and monitored by IAD such as Welfare Fraud and calls for non-County agencies, IAD refers the caller to the appropriate Hotline, e.g., Social Services Agency Welfare Fraud Hotline for their investigation. In these cases, IAD logs the calls in the Hotline Control Log, but IAD does not perform any review or monitoring. Hotline reporting can also be made through our web page on the internet. We have created a "Virtual Hotline Form" where an individual can remain anonymous.



Processing Hotline calls

1. The IAD staff and the contracted service professionals prepare the Hotline Information Form which aides in the capturing of needed information.
2. The IAD staff and the outside service professional assign a unique Hotline control number.
3. All calls received are recorded into the Hotline Control Log.
4. The IAD staff and the contracted service professionals provide the completed Hotline Information Form (by hard copy and email respectively), to the Hotline Senior Audit Manager.
5. The Senior Audit Manager reviews the specifics of the allegation and prepares a letter detailing the complaint.
6. The IAD Director and Deputy Director review the information and a formal Hotline Action Request with all relevant information is routed directly by the IAD Director to the agency/department head for immediate investigation. IAD policy requires the agency/department head to acknowledge receipt of the Hotline Action Request within five working days. Depending upon the facts of each allegation, IAD may conduct its own on-site visit and review. The Director, Deputy Director or Senior Audit Manager will discuss with senior management the allegation and the approach, and the status of the agency/departments investigation and determine a course of action for an IAD review if considered warranted by IAD.
7. The agency/department head, to which cases are referred, are required to provide a written report of the investigative steps, the results of the investigation, and corrective action taken.
8. The Senior Audit Manager along with the Director or Deputy Director, upon receipt of the written report from the agency/department head, reviews the report to determine if appropriate action was taken.
9. If the Director is satisfied with the investigation and results, the Hotline case is closed and a closeout letter is sent to the agency/department head. If the Director is not satisfied further action will be proposed.



Other Hotline Process Enhancements

In addition to IAD enhancing its website to assist anyone wishing to report fraud, other improvements include information on Whistleblower Protection and other Fraud Hotline phone numbers. In addition to IAD maintaining the Orange County Fraud Hotline, other agencies/departments also maintain hotlines. For example, Social Services Agency maintains the Welfare and Child Abuse Hotlines, CEO/Risk Management maintains the Workers' Compensation and Insurance Fraud Hotlines, and the District Attorney maintains the Consumer Fraud and Economic Fraud Hotlines.

Communicating the Existence of the Hotline

The existence of the IAD Fraud Hotline is communicated in the following ways:

- All County employees are alerted bi-weekly in the OC Employee Portal (Pay Stub Application).
- Postings in the monthly CEO County Connection newsletter.
- Fraud Hotline posters are displayed in each County department.
- A link on the County and IAD web pages.
- Word of mouth by IAD staff and other County employees.